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सदस्य-सचिव
राष्ट्रीय पिछड़ा वर्ग आयोग
भारत सरकार
त्रिकूट-१, भीकाएजी कामा प्लेस, नई दिल्ली - ११००६६

Member - Secretary
National Commission for Backward Classes
Government of India
Trikoot - 1, Bhikaiji Cama Place, New Delhi - 110 066

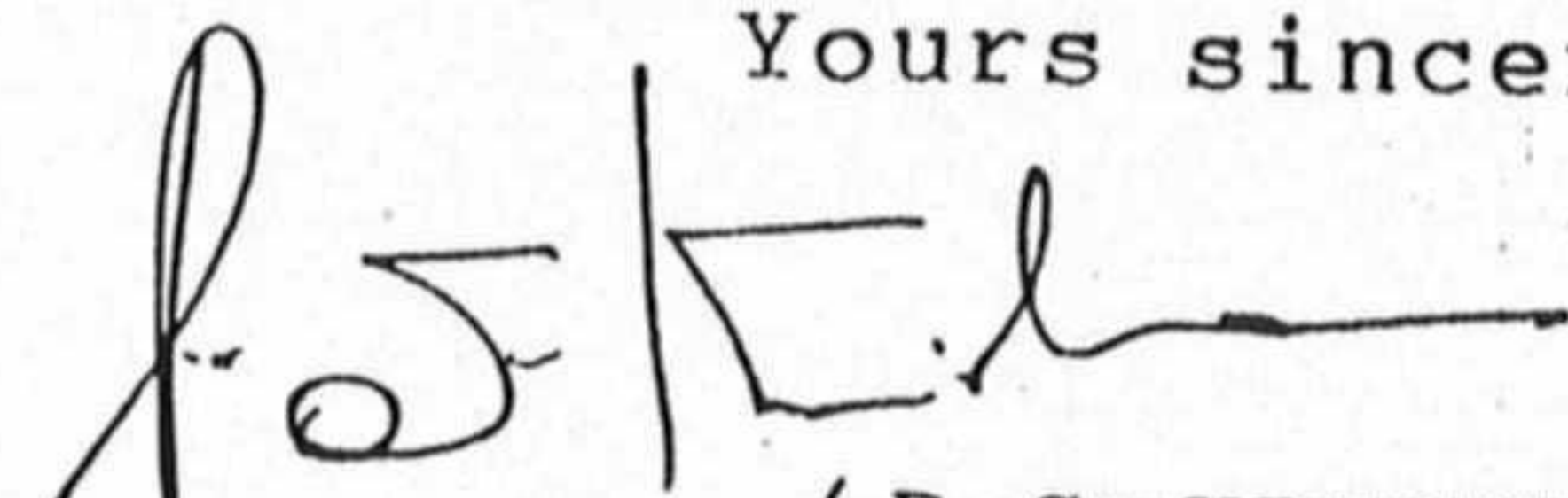
NCBC Advice No. A.P. 45/99

06.01.198

Dear Shri Manavalan,

I am sending herewith the Advice of the National Commission for Backward Classes under Section 9(1) of the NCBC Act for the Inclusion of "Bukka Ayyawar" caste/community in the Central List of Backward Classes for Andhra Pradesh, duly authenticated, for necessary action by the Central Government under Section 9(2) of the Act.

Yours sincerely


(P.S. KRISHNAN)

Encl: As stated.

Shri D.K. Manavalan
Secretary to Govt. of India
Ministry of Social Justice & Empowerment
Shastri Bhavan
NEW DELHI

o/c

issued
6/1/99

NATIONAL COMMISSION FOR BACKWARD CLASSES

Andhra Pradesh BenchFINDINGSPer Shri P.S.Krishnan, Member-Secretary

Case: Request for Inclusion of "Bukka Ayyawar" caste/community in the Central List of Backward Classes for Andhra Pradesh

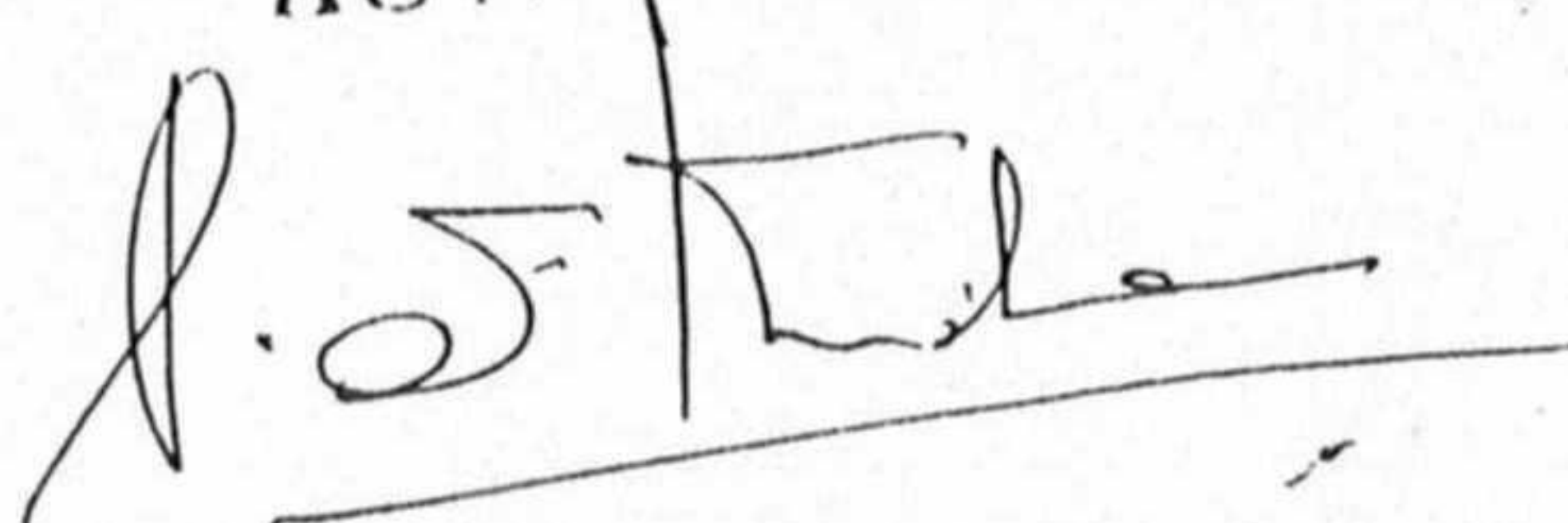
I. Request

This case arises from the Request received in this Commission from Shri Alladi Nambaiah, Convenor, 'Backward Class Organisation Andhra Pradesh State Central Bukka Ayawars Welfare Society, Adilabad, A.P. for the inclusion of "Bukka Ayavar" caste/community in the Central List of Backward Classes for Andhra Pradesh.

II. Public Hearing

2. The Two-Member Andhra Pradesh Bench of the NCBC consisting of Shri P.S.Krishnan, Hon'ble Member-Secretary and Shri Sahu Akshaya Bhai, Hon'ble Member held a Public Hearing inter alia in respect of this caste/community at Hyderabad on 25.4.1997. At the Public Hearing, the State Government was represented by Shri L. Shafiquzzaman, Secretary in charge of Backward Classes Welfare, Shri Kodandarama Reddy, Commissioner for Backward Classes Welfare, Shri Chandrasekhara Rao, Joint Director, BC Welfare and other officers in the office of the Commissioner for Backward Classes Welfare. The caste/community was represented by Shri Alladi Nambaiah and six others.

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P. S. KRISHNAN
Member-Secretary
National Commission
for Backward Classes

III. Facts

3. Entry no. 75 in the first-phase Central(Common) List of Backward Classes reads as follows:-

"75. Krishnabaliya
(Dasari, Bukka)"

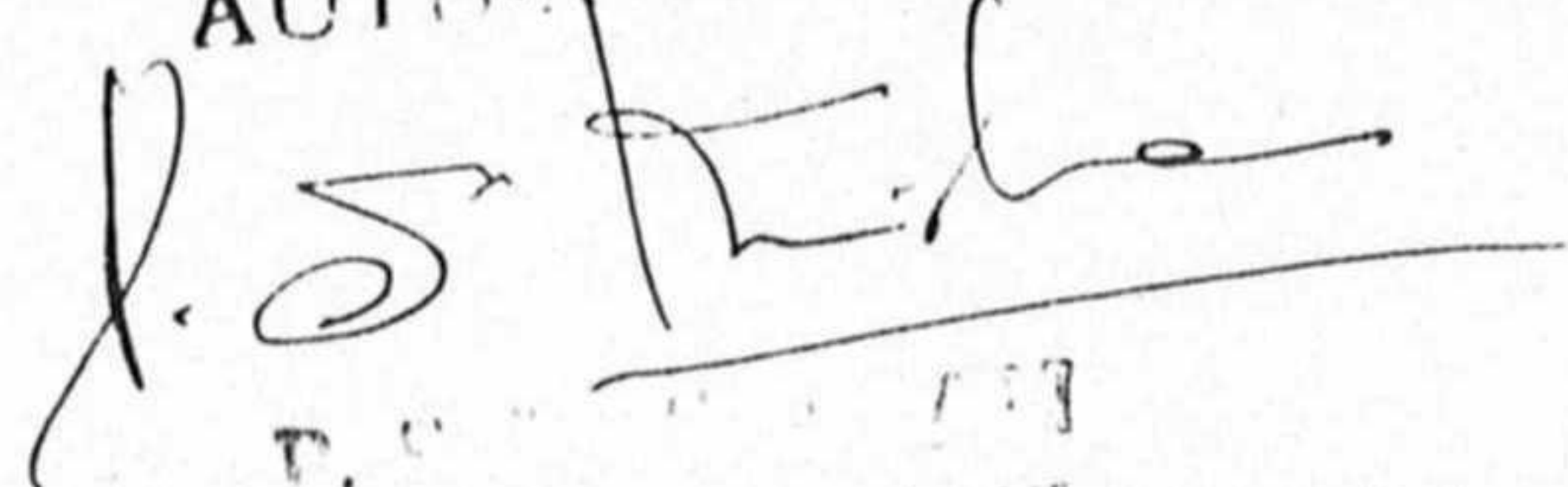
The corresponding entry in the State Government's List of Backward Classes reads as follows:-

"Group D"

"15. Krishna Baliya (Dasari, Bukka)"

4. During the Public Hearing, the representatives of the caste/community stated that the "Bukka" in the above entries of the State and Central Lists denote their community. They said that the name "Bukka Ayavar" should be added in this entry. Shri Alladi Nambaiah in his letters of Request and the representatives of the caste/community during the Public Hearing have stated that their caste/community is in fact a nomadic/denotified tribe. Their traditional occupation is given in the NCBC's Questionnaire filled up by them as "preparing and selling of Kumkuma, Bukka, Pooja and Sugandhya Dravyulu etc." and also selling of "sundry articles" on exchange for food and other livelihood materials from door to door. It is also stated in the Questionnaire that they used to carry these material "to the place of temples, Jathras(Melas) and also in to weekly Bazars etc." and that still at some remote and backward areas the same practices are in prevalence. In the Questionnaire, it is also stated that this community is known by different names in different regions/localities, viz., "Pagadasari, Parimala Vyshnava, Dasaries, Boda Dasaries, Bukka, Bukka Ayyawars, Ayyawars, Bukka Dasaries, Kumkum Dasaries, Kumkuma Varthakula, Bukka Vyshnavalu, and Parimala Dasaries". They further stated that

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their Request for inclusion of "Bukka Ayavar" in Group 'A' of the State List which contains Aboriginal tribes, Vimuktha Jathis, Nomadic and Semi-Nomadic Tribes etc. is pending with the State Commission.

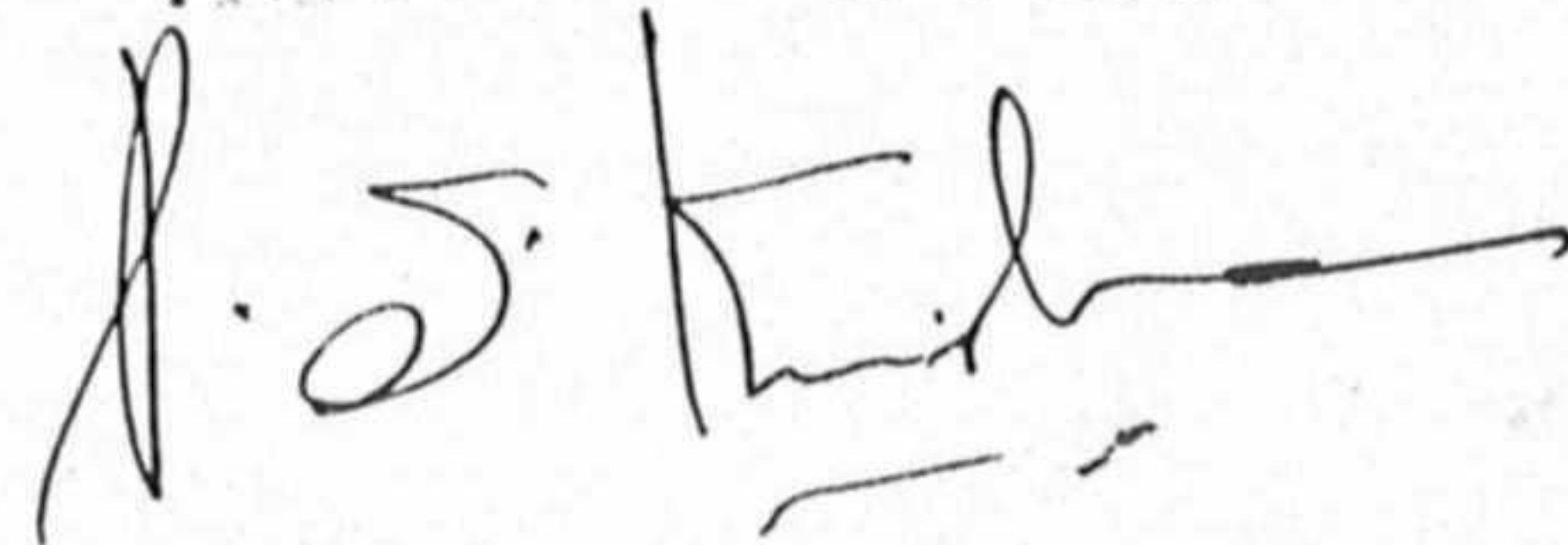
5. From a perusal of the account of "Krishnabaliya(Dasari, Bukka)" in the Report of the Anantharaman Commission on the basis of which the State Government originally prepared its present List of Backward Classes, it appears that the "Bukka" in the State and Central List entries are the same as the "Bukka Ayavar" now under consideration. The account in the Report of the Anantharaman Commission is as follows:-

"Krishna Baliya(Dasari, Bukka)

This community is found in all the districts in the State. Their traditional occupation is sale of Kumkum, bukka, dachana, combs, mirrors, hair-pins, needles, etc. They used to go from place to place carrying the above articles on their heads. As they are unable to compete with big business people, they have taken up other occupations like agricultural labour, cooly, hawking of eatables etc. They are economically poor. Their average income is Rs. 50 p.m. They live in small houses and huts. The population of this community as projected from the census reports is 53,237. The number of students in the Xth and XIth classes in 1968-69 is not upto the mark. On account of their poverty and their traditional occupation which is not dignified they occupy a low social status. The Dasari or Bukka community assumed the name "Krishna Baliya" and formed a sangham under that name. In view of their low inferior social position and educational backwardness, the Commission considers that this community is socially and educationally backward.

There is another section of Dasaris who are religious mendicants and formerly addicted to crimes. They go out

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begging for alms singing ballads and hymns. They are ex-criminals and are now included in the list of vimukhtajatis. They are educationally very backward. Being ex-criminals they are not allowed to move freely in society. Their occupation of begging is considered as a social vice and they are placed very low in society. In view of their very low social status and their educational backwardness, the Commission considers that this community is socially and educationally very backward."

6. Thurston and Rangachari (Castes and Tribes of Southern India, Asian Educational Services, New Delhi, Madras, 1993, first published in 1909) write under the head "Bukka" as follows:-

"Bukka.-- Described, in the Madras Census Report, 1901, as a 'sub-caste of Baliya. They are sellers of saffron(turmeric), red powder, combs, etc., and are supposed to have been originally Komatis.' They are described by the Rev. J.Cain as travelling about selling turmeric, opium, and other goods. According to the legend, when Kanyakamma threw herself into the fire-spit....., they, instead of following her example, presented to her bukka powder, turmeric and kunkuma. She directed that they should live apart from the faithful Komatis, and live by the sale of the articles which they offered to her."

7. Syed Siraj Ul Hassan in the Castes and Tribes of H.E.H. The Nizam's Dominions (Asian Educational Services, New Delhi, Madras, 1989, first edition 1920) writes under the head "Dasri" as follows:-

"Dasri -- a class of Vaishnawa beggars, taking their name from the word 'Dasa' or 'servant of god'. They were originally recruited from the Telugu castes and comprise endogamous groups, the principal among which are:-

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HEREIN IS UNCLASSIFIED

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difficult to obtain community certificates.....

.....

Pending consideration of the cases of the left out 45 Nomadic Tribes for inclusion in the list of Backward Classes the Director of Backward Classes Welfare shall treat the following 45 communities as Nomadic Tribes and to extend them such of the schemes which are extended to the De-Notified Tribes.

1. Are Bondili 2. Are Budabukkala 3. Are Marathi 4. Arthakapuvallu, 5. Bagothula 6. Gbhagwath Dasari 7. Birlu 8. Bommalatavalu 9. Bukka Ayawar 10. Gandhalla....."

9. The State Government of Andhra Pradesh (Social Welfare Department) vide G.O. Ms.No. 166 Social Welfare(P) dated 15th July, 1986, issued in the aftermath of the Report of Muralidhara Rao Commission, directed the addition of 44 "denotified and nomadic tribes" in Group A of the list of Backward Classes, apart from the addition of 9 caste/communities recommended for inclusion by the Muralidhara Rao Commission. By the same G.O. the State Government also raised the percentage of reservation for Backward Classes to 44% from the existing 25% as recommended by Muralidhara Rao Commission. The G.O. was challenged in the High Court of Andhra Pradesh in a series of Writ Petitions on the ground of the percentage of reservation exceeding 50% for BC, SC & ST put together. The High Court in its judgement dated 5th September, 1986 inter alia struck down Clauses 13, 14, 15 of the said G.O. relating to the raising of reservation for BCs from 25% to 44%. The High Court did not strike down Clause 10 of the G.O. relating to the inclusion of 44 denotified and nomadic tribes. The State Government however rescinded the entire G.O. and restored the status quo ante in all respects.

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IV. Findings

10. From the above material and evidence, the Bench came to the Finding that "Bukka Ayavar" is a sub-caste/synonym of "Bukka" which is already included in the State and Central Lists of Backward Classes for Andhra Pradesh. The existence of "Bukka Ayavar" as a synonym for "Bukka" comes out from the State Government's Memo. dated 16.6.1984 referred to in Para 8 above. Synonym(s) of a caste/community already included in the Central List of BCs have been covered by para 9 of the NCBC's Guidelines for the Consideration of Requests for Inclusion and Complaints of Under-Inclusion. Therefore, "Bukka Ayavar" should be included as a synonym in the existing entry no.75 of the Central List of Backward Classes for Andhra Pradesh and the amended entry no. 75 should read as follows:-

"75. Krishnabaliya
(Dasari, Bukka, Bukka Ayavar)"

K. S. Krishna
23.11.98

P. S. Krishna
22.12.98

V. Advice of the Commission

11. The Commission considered and agreed in full with the above Findings of the Andhra Pradesh Bench and decided to tender the following Advice to the Central Government under Section 9(1) of the NCBC Act, for necessary action by the Central Government under Section 9(2) of the Act:-

"Bukka Ayavar" be included as a sub-caste/synonym at entry no., 75 of the Central List of Backward Classes for Andhra Pradesh and the amended entry no. 75 should read as follows:-

"75. Krishnabaliya
(Dasari, Bukka, Bukka Ayavar)"

P. S. Krishna

12. On account of the unfortunate demise of one of

APNAB
SECRETARY
Central
List of Backward Cla

Kshayan
23.11.98

20.12.98
 20.12.98

P. S. Krishna.

22.12.98

W. E. Stagg
6-1-29

ADMITTED

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FOR THE CHAIR